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THE RACIAL WEALTH GAP, FINANCIAL AID, AND COLLEGE ACCESS

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OVERVIEW OF THE ISSUE

Stated Goal of Financial Aid: Improve Equity

- Those with lower "ability to pay" expected to pay less
- First step: assess ability to pay (EFC)

Issue: "Uncounted Assets"

- Higher asset holdings mean greater ability to pay
- Some forms of assets are not "counted"
 - Home equity on primary residence
 - Retirement savings 401k, pension, annuity (IRAs counted)
- Holdings of these assets differ by race/ethnicity
 - ightarrow Creates affordability gap

Result: Disparate Impact by Race/Ethnicity

- Advantages students from families w/ uncounted assets
- Potential impact on college outcomes
- Potential impact on student/family finances

HOW FINANCIAL AID WORKS



Rough Estimate of Income Eligibility for Aid at 4-Year Residential Colleges

- \$125,000 at public institutions
- \$250,000 at private institutions

MEDIAN FAMILY NET WORTH, STUDENTS APPROACHING COLLEGE AGE





RELATIONSHIP BETWEEN EFC AND NET PRICE



Source: Authors' calculations using data from the 2015-2016 NPSAS.

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Average Payments Made by Parents at Four-Year **Private** Institutions, by Race/Ethnicity, EFC, and Payment Type



Average Payments Made by Parents at Four-Year **Public** Institutions, by Race/Ethnicity, EFC, and Payment Type



BEHAVIORAL EFFECTS ON ENROLLMENT AND COMPLETION

Educational and Student Debt Outcomes

- ↑ enroll in college (w/ substitution to 4-year from 2-year)
- ↑ complete degree conditional on enrollment
- ↑ graduate from college and 4-year degree overall
- \$\product student debt balances

Simulated Changes in Outcome Gaps

- What would be the effect on educational outcomes of giving Black/Hispanic students the same net price reduction as white students?
- Resulting implicit subsidy:

 \downarrow gaps in educational and student debt outcomes \approx 10-15%

SO WHAT?

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POLICY CONSIDERATIONS

Implicit Subsidy Is Impactful

• Amounts to **\$2.3 billion per year** – twice the size of the federal work-study program

• Benefits between 600k and 1 million students annually

• Disparate impact <- past structural/institutional barriers to wealth accumulation for non-white families

• Questions for Policymakers:

Subsidize home equity and retirement wealth building (again) at the financial aid award stage?...

... even if college access/success for non-white students is harmed? ... and even if the "bang for the buck" for the money is much less than alternate programs (e.g. Pell)? The views expressed in this presentation are solely those of the authors and do not necessarily reflect the views of the Federal Reserve Bank of Philadelphia or the Federal Reserve System.

POLICY ALTERNATIVES

Ignore Assets Entirely

Prioritize simplicity ("FAFSA on a postcard")
Recognize existence of disparate impact

Simplify Treatment of Assets

No asset info for families with below median incomes
Total assets only for families with above median incomes

"Count" All Assets and Redistribute

- Broaden base, lower "tax" rate in revenue neutral fashion
- Recast HE/retirement savings as counted assets
 + lower "tax" on assets and/or income
- Could be combined with asset simplification as above

MEDIAN FAMILY NET WORTH, STUDENTS APPROACHING COLLEGE AGE

