Examining Funding Models for Unintended Disparities

Insights, Frameworks, and Data-Driven Approaches

SHEEO Policy Conference August 13, 2025





Project Aspects

Convene Higher Education Funding Experts



Curate Original Empirical Research Studies



Craft Policy
Analysis
Framework



Special thanks to this project's supporters:

Gates Foundation







What is a funding disparity?

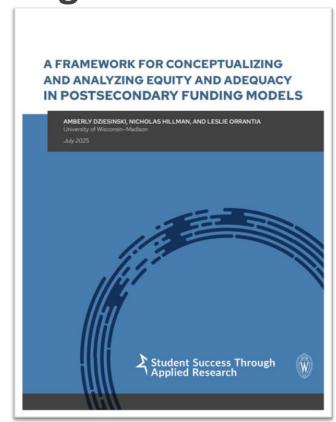
Funding Disparities:

- Occur when funding differences weigh disproportionately on some institutions or student populations
- Create a disadvantage where the institution or student populations are less supported in reaching a specified goal
 - Money matters for student outcomes
- Can be related to either inadequacy or inequity

A Framework for Conceptualizing and Analyzing Equity and Adequacy in Postsecondary Funding Models

Key questions:

- How do we know disparities exist?
- Which students and institutions are affected?
- How can we set ourselves up to address disparities?



https://sstar.wisc.edu/equity-funding/

Framework Stages

Stage 1

Selfassessment and contextsetting Stage 2

Establish common ground and priorities

Stage 3

Identify funding inequities Stage 4

Developing adequacy target Stage 5

Reviewing and responding

Stage 1: Self Assessment and Context Setting

- Purpose:
 - Reflect on prior efforts and goals
 - Build information base to inform the analysis of funding disparities
- Actions:
 - Identify policy priorities
 - Identify key stakeholders

Stage 1: Self Assessment and Context Setting

- Guiding questions:
 - Does your state currently have a statewide set of goals for higher education?
 - Does your state have any prior commitments to address disparities in funding or other types of disparities?
 - Whose voices, perspectives, and experiences were absent from past efforts to develop funding practices? How will they have meaningful participation in the process in the future?

Stage 2: Establish common ground and priorities

Purpose:

- Prompt critical and data-driven thinking about the meaning, causes, and effects of funding disparities
- Understand who is most affected by funding disparities

Actions:

- Understand what a funding disparity is and how funding affects student outcomes
- Analyze the relationship between funding and student outcomes
- Analyze differences in outcomes across student groups
- Analyze funding levels across institutions

Stage 2: Establish common ground and priorities

- Visualizing the data
 - How similar or different are financial resources across institutions? What student or institution characteristics relate to those differences?
 - What is the relationship between each institution's financial resources and outcomes?
 - Are there gaps in access or completion for any student groups or institutions?

Stage 2: Establish common ground and priorities

Dashboard demo

- Explore the relationship between institutional resources and student outcomes
- Identify outcomes for priority populations
- Identify trends in finance measures



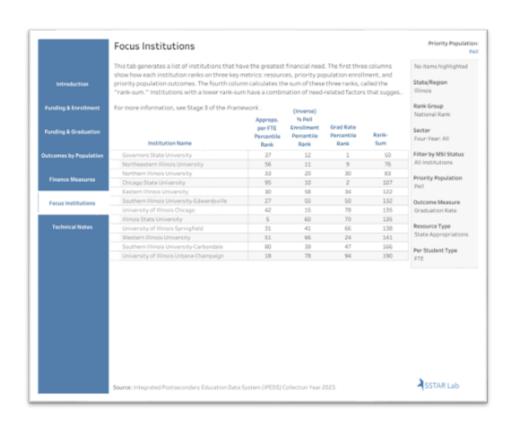
Stage 3: Identify funding inequities

- Funding equity:
 - The distribution of resources is based on need, where those with the greatest need receive the greatest resources
- Purpose:
 - Provide a method for assessing funding equity
 - Create a list of institutions prioritized based on need
- Actions:
 - Rank institutions based on different need factors

Stage 3: Identify funding inequities

Dashboard demo

- Compare ranks across different measures
- Calculate the rank sum
- Prioritize institutions based on need



Stage 4: Develop adequacy targets

- Funding adequacy:
 - Funding levels required to reach a specified outcome or goal.
 There is no universal level of funding "adequacy," but rather adequacy varies depending on the goal.
- Purpose:
 - Inform states on approaches for assessing adequacy from K12 and higher education
- Actions:
 - Benchmark funding against similar institutions

Stage 5: Review and Respond

- Purpose:
 - Consider the connection between findings and existing policies
 - Identify how to use the findings to create more equitable funding policies
- Actions:
 - Discuss policies, political and financial feasibility, and next steps

Stage 5: Review and Respond

- Guiding questions:
 - Are there any capacity constraints or administrative burdens holding institutions back from receiving more funding?
 - Who is involved in building your state's new funding model?
 - How will stakeholders navigate political contexts where "equity" is a non-starter or faces legal challenges?
 - What if your state does not have enough resources to adequately fund higher education?

Summary

Stage 1

Selfassessment and contextsetting

Stage 2

Establish common ground and priorities

Stage 3

Identify funding inequities

Stage 4

Developing adequacy target

Stage 5

Reviewing and responding

State Perspectives on Framework

Stage 1
Selfassessment
and contextsetting

Stage 2
Establish
common
ground and
priorities

Stage 3
Identify
funding
inequities

Stage 4
Developing
adequacy
target

Stage 5
Reviewing and responding



Considering funding formula

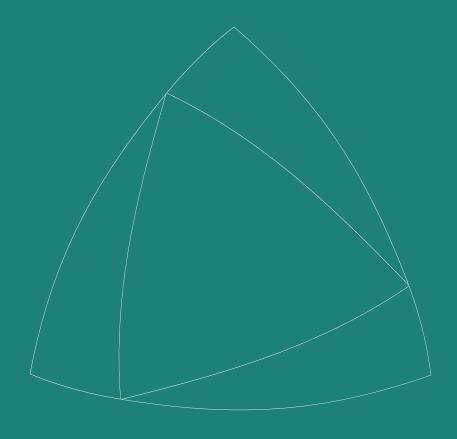
Strategies on disbursing new funding

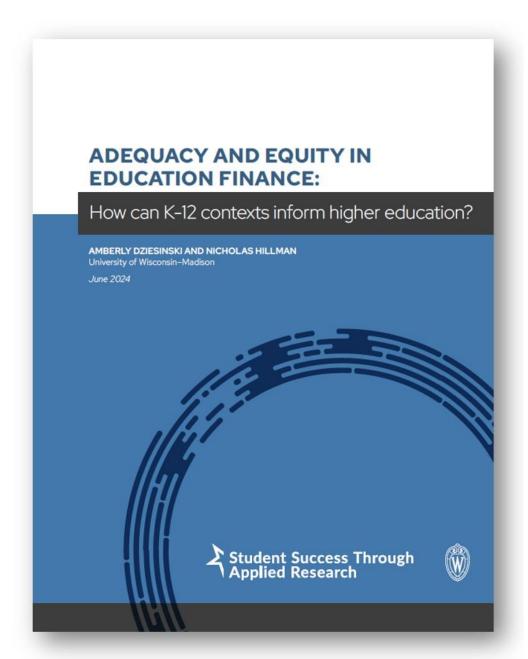
Conducting additional analyses

Advocacy for more funding / navigating cuts

Formula review period, modifications

Additional Resources





- Literature review released in June 2024
- Explored themes and context across legal, economic, and measurement
- Opportunities and policy implications for higher education to consider



Mew Publications

State Higher Education Funding Research: Findings, Themes, and Future Directions

Written by: Adalberto Castrejón

Explore six additional research papers recently published to advance understanding of the levels and distributions of funding needed to advance state higher education goals.



Connect with Us!

Student Success Through Applied Research

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- Framework feedback form: https://uwmadison.co1.qualtrics.com/jfe/form/SV_3R8EwZOco9M2Ubs



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